

# Missouri's Wetland Program Plan

ASWM's Wetland Regulatory Capacity Building Webinar Series: Introduction to Wetland Program Plans

Stacia Bax February 21, 2020



### Overview

- Background
- Initial Development
- Missouri's Plan Outline
- Plan in Action
- Revision and Resubmittal
- Challenges
- Future





- Agencies
  - Missouri Departments of
    - Natural Resources (MoDNR)
    - Conservation (MDC)
    - Agriculture (MDA)
    - Transportation (MoDOT)
  - Federal
    - USEPA
    - USDA, NRCS
    - USFWS, Missouri Ecological Services Field Office
    - USGS, Columbia Environmental Research Center
    - USFS
    - USACE



- Educational Institutions
  - University of Central Missouri (UCM)
  - University of Missouri, Columbia (MU)
    - Missouri Resource Assessment Partnership (MoRAP)
    - Missouri Spatial Data Information Service (MSDIS)
- Regional Planning Organizations
  - Mid-America Regional Council (MARC)
- Non-Government Organizations (NGOs)
  - Ducks Unlimited (DU)
  - The Nature Conservancy (TNC)

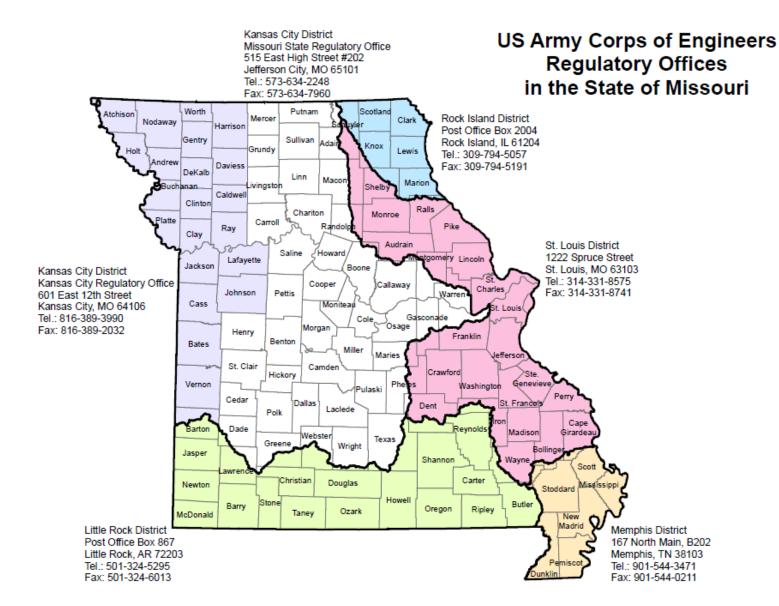


- Monitoring and Assessment
  - National Wetland Condition Assessment §106(b)
  - Wetland Program Development Grants
    - Various agencies, universities
    - Plan development, wetland rapid assessment method (RAM), and outdoor recreation promotion (2012)
  - Agencies historically focus on own goals, with some common goals
    - MoDNR = status of publicly owned wetlands
    - MDC = Bottomland Functional Assessment, 1989 Wetland Manual (Management Plan)
    - USGS = gauges and monitoring wells



- Regulatory
  - §401 Water Quality Certification
    - Regulations last updated in 2001
    - Database last upgraded in 2010
  - No separate state wetland program authority
  - USACE
    - 3 Divisions
    - 5 Districts







- Voluntary Wetland Restoration & Protection
  - MARC
    - Land cover data and urban planning
    - Green infrastructure
  - MoDNR
    - §319 grants
    - Parks and Soils Sales Tax conservation practice cost share
  - NGOs
  - Private hunt clubs (Mississippi and Central Plains flyways)



- Wetland Water Quality Standards
  - Code of State Regulations at 10 CSR 20-7.031
    - Definitions (designated use, class, waters of the state, wetland)
    - General criteria (free form's)
    - Specific criteria
    - Outstanding State Resource Water Designation
      - 3 marshes



- Education
  - Website
  - Inter- and intra-agency coordination meetings





## Initial Development

- Wetland Program Development Grant (awarded in 2012)
- Intra- and interagency coordination
- Looked at other state examples
  - Modeled after Massachusetts' format
- Workgroup
  - Key staff in charge of each core element
    - Guided by framework, agency goals/activities
  - One main writer to bring everything together

## Initial Development

- Added education as 5<sup>th</sup> core element
- Approval
  - Concurrence through signature pages
  - Through MoDNR management to USEPA
  - Approved 9 May 2014 for 2013 2018
- Posted on web for public viewing





#### Missouri's Plan Outline

- Intro
  - Contacts, planning process, list of contributors, list of acronyms & abbreviations
- Monitoring & Assessment
  - 4 action categories and many activities
- Regulatory
  - 4 action categories and many activities
- Voluntary Restoration & Protection
  - 4 action categories and many activities



#### Missouri's Plan Outline

- Wetland Water Quality Standards
  - 1 action category & many activities
- Education
  - 1 action category & many activities
- Focused on Monitoring & Assessment
  - Wetlands not well studied in Missouri
  - Basis for many other activities
  - Used grant to begin studying wetlands on public lands



#### Plan in Action

- Reviewed activities periodically
- Agency/organization coordination
  - More discussions
  - Data sharing
  - Working together on goals where authority and need overlap (or had gaps!)
  - Sharing costs



#### Plan in Action

- Wetland Program Development Grants
  - Activities listed in plan
    - So far would not be able to do as much as we have without this additional funding
  - Agencies, universities, etc. → partnerships
    - Examples
      - Reference wetland water quality assessment (MoDNR & Kansas Water Survey)
      - Missouri wetland rapid assessment method (MoDNR & UCM)
      - Functional assessment of Missouri's wetlands of past and present (MDC & MoRAP)



### Revision and Resubmittal

- Quarterly Wetland Coordination Meetings
  - Started in 2012 to increase internal coordination
  - Used as avenue for development and revision
  - Included USEPA
- Workgroup
  - Assigned sections to staff with expertise in each area (provided with guidance)
    - Coordinated with others on their work related to wetlands
  - SharePoint (working from one draft)



#### Revision and Resubmittal

- Work in Progress
  - Hope to submit for approval soon
    - All involved will get a chance to review final draft
  - Submitting it without other agency signatures this round, they didn't want or need to sign





## Challenges

- Staff time
- Management support
- Other demands/focus areas (e.g., fires or new initiatives not addressing wetlands)
- Changes in contact or unsure of who to contact
- Complex topic
- Touches so many agencies/organizations



## Challenges

- How concrete vs. abstract plan should be
- Patience: Domino-effect will take time
  - To strengthen regulatory → specific water quality standards → more data through monitoring → more education to empower grassroot groups to demand more attention be given to wetlands, etc.



- Monitoring and Assessment
  - National Wetland Condition Assessment §106(b)
  - Continue and expand data gathering
  - Wetland Program Development Grants
  - Increased interagency coordination
    - MDC's revision to their Wetland Manual



- Regulatory
  - §401 Water Quality Certification
    - Update regulations (10 CSR 20-6.060)
    - Update database
      - More detailed mitigation information
      - Geodatabase to track cumulative impacts
  - Update wetland and stream methods
    - Functional rather than conditional assessments
  - Joint USACE/MoDNR Application, Public Notice, and Processing Agreement
  - §404(g) State Assumption? State program?



- Voluntary Wetland Restoration & Protection
  - MoDNR
    - Cost share wetland practice?
    - State Revolving Fund?
    - §319 grants?
  - NGOs





- Wetland Water Quality Standards
  - Code of State Regulations at 10 CSR 20-7.031
    - Postponed further development of wetland WQS
  - Macroinvertebrate index of biological integrity
  - Statewide reference wetland dataset
  - Wetland classification system based on wetland type (landscape position, vegetative cover, hydrology, etc.)



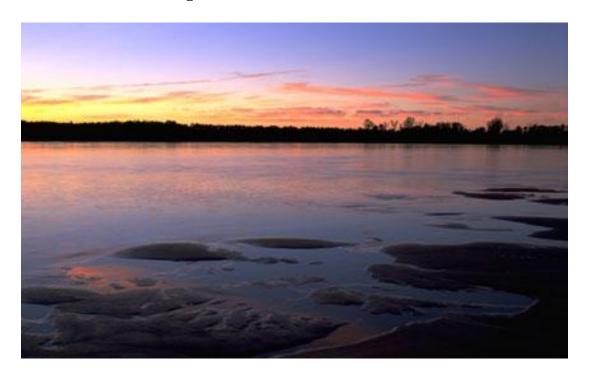
#### Education

- Update and add to publications on state authorizations, application processes, and how to comply with §401 WQC, Land Reclamation permitting, etc.
- Peer-to-peer information exchange
- Training
- Update MoDNR website





# Questions? Thoughts? Experiences?





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